

Chris H. Wilson proposes the following substitute bill:

Higher Education Institutional Governance

2026 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Chris H. Wilson

House Sponsor: Casey Snider

LONG TITLE

General Description:

This bill addresses roles and responsibilities of a higher education institution's board of trustees and president.

Highlighted Provisions:

This bill:

- ▶ consolidates and reorganizes general duties of boards of trustees for institutions of higher education;
- ▶ establishes certain aspects of the relationship between an institution's board of trustees and the institution's president, including:
 - organizational governance;
 - roles and responsibilities in the budgeting process;
 - faculty and personnel issues; and
 - presidential performance evaluation;
- ▶ establishes the authority of the board of trustees over internal audits of an institution;
- ▶ enacts provisions regarding a president's authority in relation to administrative roles, cabinet members, and the institution's general counsel;
- ▶ enacts provisions regarding the duties of an institution's legal counsel, including requiring the Board of Higher Education to make rules regarding the scope of the role of an institution's legal counsel;
- ▶ prohibits the president of an institution from retaining outside legal counsel for litigation;
- ▶ amends the membership of a technical college board of trustees with a service region containing a certain number of school districts;
- ▶ requires reporting of certain institutional compensation information;
- ▶ amends provisions regarding agencies hiring and paying for outside legal counsel rather than the attorney general; and

29 ▸ makes technical and conforming changes.

30 **Money Appropriated in this Bill:**

31 None

32 **Other Special Clauses:**

33 None

34 **Utah Code Sections Affected:**

35 AMENDS:

36 **53H-1-210**, as renumbered and amended by Laws of Utah 2025, First Special Session,
37 Chapter 8

38 **53H-3-201**, as enacted by Laws of Utah 2025, First Special Session, Chapter 8

39 **53H-3-205**, as renumbered and amended by Laws of Utah 2025, First Special Session,
40 Chapter 8

41 **53H-3-303**, as renumbered and amended by Laws of Utah 2025, First Special Session,
42 Chapter 8

43 **53H-3-405**, as renumbered and amended by Laws of Utah 2025, First Special Session,
44 Chapter 8

45 **53H-3-603**, as renumbered and amended by Laws of Utah 2025, First Special Session,
46 Chapter 8

47 **53H-8-202**, as renumbered and amended by Laws of Utah 2025, First Special Session,
48 Chapter 8

49 **53H-9-603**, as renumbered and amended by Laws of Utah 2025, First Special Session,
50 Chapter 8

51 **63I-5-102**, as last amended by Laws of Utah 2023, Chapter 16

52 **63I-5-201**, as last amended by Laws of Utah 2022, Chapters 169, 447

53 **67-5-5**, as last amended by Laws of Utah 2025, Chapter 302

54 REPEALS AND REENACTS:

55 **53H-3-202**, as renumbered and amended by Laws of Utah 2025, First Special Session,
56 Chapter 8

57 **53H-3-204**, as renumbered and amended by Laws of Utah 2025, First Special Session,
58 Chapter 8



60 *Be it enacted by the Legislature of the state of Utah:*

61 Section 1. Section **53H-1-210** is amended to read:

62 **53H-1-210 . Utah Board of Higher Education successor to rights and duties.**

- 63 (1) The ~~[board]~~ Utah Board of Higher Education is the successor to and is vested with all
 64 rights, duties, obligations, and liabilities to which ~~[its]~~ the Utah Board of Higher
 65 Education's predecessor governing boards, the Utah System of Technical Colleges
 66 Board of Trustees, and the Coordinating Council of Higher Education were subject,
 67 except as otherwise provided by law.
- 68 (2) For the Utah System of Technical Colleges Board of Trustees, the ~~[board]~~ Utah Board of
 69 Higher Education:
- 70 (a) is vested with all rights, titles, privileges, powers, obligations, liabilities, immunities,
 71 franchises, endowments, assets, property, and claims;
- 72 (b) shall fulfill and perform all obligations, including obligations relating to outstanding
 73 bonds and notes; and
- 74 (c) may continue an administrative rule.

75 Section 2. Section **53H-3-201** is amended to read:

76 **53H-3-201 . General provisions -- Definitions -- General powers and duties.**

77 [Reserved.]

- 78 (1) To assist the Utah Board of Higher Education fulfill the board's statutory duty to
 79 control, oversee, and regulate the Utah System of Higher Education under Subsection
 80 53H-1-203(1)(a)(ii), each board of trustees shall act in alignment with the board and
 81 through the following powers and duties:
- 82 (a) act on behalf of the institution in performing fiduciary and other duties,
 83 responsibilities, and functions that either statute or the board authorizes;
- 84 (b) facilitate communication between the institution and the community;
- 85 (c) in consultation with stakeholders in the institution's region, prepare, approve, and
 86 monitor progress on a strategic plan for the institution that aligns with:
- 87 (i) state attainment goals;
- 88 (ii) workforce needs;
- 89 (iii) the institution's role, mission, and distinctiveness;
- 90 (iv) board goals and metrics described in Section 53H-1-203; and
- 91 (v) the Utah Board of Higher Education strategic plan;
- 92 (d) carry out duties regarding institutional governance described in Subsection
 93 53H-1-203(2)(m);
- 94 (e) regarding the institution's president:
- 95 (i) participate in a presidential search in accordance with Section 53H-3-302;
- 96 (ii)(A) establish key performance indicators and annually evaluate the president's

- 97 performance against the key performance indicators; and
- 98 (B) consult the board regarding the president's performance to help the board
- 99 facilitate the board's responsibility in Subsection 53H-3-303(11)(b) to evaluate
- 100 presidential performance; and
- 101 (iii) consult with the president regarding:
- 102 (A) the organization and structure of the institution; and
- 103 (B) the organization and governance of faculty, tenure and post-tenure, and other
- 104 personnel issues;
- 105 (f) consult with the president and approve a recommendation to the board to annually
- 106 determine the institution's proposed tuition and general fees;
- 107 (g) assist the president in executing budget processes, including:
- 108 (i) approving an annual budget and fund balances;
- 109 (ii) planning, implementing, and executing fund raising and development projects for
- 110 supplementing institutional appropriations; and
- 111 (iii) establishing budgetary policies, including:
- 112 (A) policies regarding benefits and endowment investments; and
- 113 (B) presidential expenditures, including thresholds that require notification of
- 114 expenditures to the board of trustees;
- 115 (h) review, consider, and approve the institution's awards, credentials, minors, and
- 116 emphases, including programs in accordance with Section 53H-3-603 and board
- 117 guidelines and board policies, changes to existing programs, and expedited program
- 118 approval and termination procedures to meet market needs;
- 119 (i) approve budgetary and audit policies that are necessary for the effective
- 120 administration of the institution;
- 121 (j) oversee internal audits of the institution, including serving as or creating a
- 122 subcommittee of the board of trustees to serve as the institution's audit committee, as
- 123 that term is defined in Section 63I-5-102;
- 124 (k) report to the board in accordance with statutory requirements and board policies; and
- 125 (l) perpetuate and strengthen alumni and community identification with the institution's
- 126 traditions and goals.
- 127 (2) The board shall provide independent, professional staffing and advising support to
- 128 institutional boards of trustees.

129 Section 3. Section **53H-3-202** is repealed and reenacted to read:

130 **53H-3-202 . Degree-granting institution board of trustees -- Unique powers and**

131 **duties.**

132 In addition to the duties described in Section 53H-3-201, a board of trustees of a
 133 degree-granting institution may select recipients of honorary degrees.

134 Section 4. Section **53H-3-204** is repealed and reenacted to read:

135 **53H-3-204 . Technical college board of trustees -- Unique powers and duties.**

136 In addition to the duties described in Section 53H-3-201, a technical college board of
 137 trustees shall, regarding the strategic plan described in Subsection 53H-3-201(2), consult with
 138 the board, other higher education institutions, school districts, and charter schools within the
 139 technical college's region regarding the delivery of technical education within the region.

140 Section 5. Section **53H-3-205** is amended to read:

141 **53H-3-205 . Technical college boards of trustees -- Membership -- Appointments.**

142 (1) As used in this section[;] :

143 (a) "Higher education institution" means the same as that term is defined in Section
 144 53H-9-603.

145 (b) "Technical college service area" means the geographic area served by each technical
 146 college as described in Section 53H-3-1202.

147 (2) A technical college board of trustees consists of:

148 (a) one member [~~of the local school board for each school district~~] each from no more
 149 than four of the local school boards for the school districts in the technical college
 150 service area, appointed by the local school board to which the member belongs, in a
 151 rotation that the technical college specifies in accordance with Subsection (6);

152 (b) except as provided in Subsection (3)(b), one individual who is a member of the
 153 higher education institution board of trustees, appointed by the higher education
 154 institution board of trustees; and

155 (c) a number of individuals, appointed by the governor with the advice and consent of
 156 the Senate and in accordance with Title 63G, Chapter 24, Part 2, Vacancies, that is:

157 (i) seven for:

158 (A) Tooele Technical College;

159 (B) Uintah Basin Technical College; and

160 (C) Dixie Technical College;

161 (ii) eight for:

162 (A) Bridgerland Technical College;

163 (B) Ogden-Weber Technical College;

164 (C) Davis Technical College; and

165 (D) Southwest Technical College; or

166 (iii) nine for Mountainland Technical College.

167 (3)(a) In appointing the members described in Subsection (2)(c), the governor shall
168 appoint individuals who represent the interests of business, industry, or labor in the
169 technical college service area.

170 (b) If no member of the institution of higher education board of trustees lives within the
171 technical college service area, the institution of higher education board of trustees
172 may nominate an individual to be appointed by the governor with the advice and
173 consent of the Senate instead of appointing a member described in Subsection (2)(b).

174 (4)(a) The governor may remove a member appointed under Subsection (2)(c) or (3)(b)
175 for cause.

176 (b) The governor shall consult with the president of the Senate before removing a
177 member appointed under Subsection (2)(c) or (3)(b).

178 (5) A member described in Subsection (2)(c) shall comply with the conflict of interest
179 provisions described in Title 63G, Chapter 24, Part 3, Conflicts of Interest.

180 (6)(a) A technical college with a service region containing more than four school
181 districts shall create, in the bylaws of the technical college's board of trustees, a
182 rotation schedule for local school board representation on the technical colleges
183 board of trustees.

184 (b) The commissioner, on behalf of the board, shall review the bylaw components
185 described in Subsection (6)(a) before the technical college formally adopts the bylaw
186 amendments.

187 (c) The rotation required for an appointed board member under Subsection (2)(a) applies
188 only to a board member who is appointed on or after May 6, 2026.

189 Section 6. Section **53H-3-303** is amended to read:

190 **53H-3-303 . Duties and responsibilities of the president of an institution of higher**
191 **education -- Approval by board of trustees.**

192 (1) As used in this section, "president" means the president of an institution.

193 (2) The president of each institution may exercise grants of power and authority as the
194 board delegates, as well as the necessary and proper exercise of powers and authority
195 not denied to the institution or the institution's administration, faculty, or students by the
196 board or by law, to ensure the effective and efficient administration and operation of the
197 institution consistent with the statewide strategic plan for higher education.

198 (3) A president may:

- 199 (a) appoint or employ[-] :
- 200 (i) administrative officers, other cabinet members, and a general counsel described in
- 201 Section 53H-3-405:
- 202 (A) who are at-will employees;
- 203 (B) who serve ~~§~~ → **the institution** ← ~~§~~ in the administrative, cabinet, or general
- 203a counsel role at the
- 204 pleasure of the president; and
- 205 (C) whom the president may remove at any time; and
- 206 (ii) deans, faculty members, professional personnel, and support personnel;
- 207 (b) prescribe duties for a position described in Subsection (3)(a); and
- 208 (c) determine the salary for an employed position described in Subsection (3)(a), in
- 209 accordance with the institution's human resources policies.
- 210 (4)[(a)] A president may, after consultation with the institution's board of trustees,
- 211 exercise powers related to the institution's employees, including faculty and persons
- 212 under contract with the institution, by implementing:
- 213 [(i)] (a) policies governing personnel;
- 214 [(ii)] (b) furloughs;
- 215 [(iii)] (c) reductions in force;
- 216 [(iv)] (d) program reductions or discontinuance;
- 217 [(v)] (e) early retirement incentives that provide cost savings to the institution; or
- 218 [(vi)] (f) other measures that provide cost savings, facilitate efficiencies, or otherwise
- 219 enable the institution to meet the institution's mission and role.
- 220 (5) A president shall:
- 221 (a) control and manage the budget and finances of the institution in consultation with the
- 222 board of trustees in accordance with Section 53H-3-201, including by, as determined
- 223 by the president:
- 224 (i) establishing the institution's budget; and
- 225 (ii) establishing or adjusting administrative or academic unit budgets; [~~and~~]
- 226 (b) subject to Section 53H-8-202, establish:
- 227 (i) tuition for the institution, including both resident and nonresident tuition if the
- 228 institution is a degree-granting institution, subject to the approval of the board as
- 229 described in Section 53H-1-203; and
- 230 (ii) fees and other charges for the institution; and
- 231 (c) establish the organization and structure of the institution, including by, as determined

- 232 by the president, creating, merging, or eliminating a college, department, or other
233 administrative or academic unit of the institution.
- 234 (6) Subject to the approval of the institution's board of trustees, a president:
- 235 [~~(a)~~ shall establish a budgetary policy, such as policy regarding benefits and endowment
236 investments;]
- 237 [~~(b)~~] (a) subject to Section 53H-3-406, shall provide for the constitution, government,
238 and organization of the faculty and administration, including:
- 239 (i) enacting and implementing rules;
- 240 (ii) ensuring that the faculty may only have jurisdiction over:
- 241 (A) academic requirements for admission, degrees, and certificates; and
242 (B) course curriculum and instruction;
- 243 (iii) permitting faculty to have jurisdiction over a matter other than a matter described
244 in Subsection [~~(6)(b)(ii)~~] (6)(a)(ii) only if the following entities expressly authorize
245 or delegate such power:
- 246 (A) the Legislature;
- 247 (B) the board;
- 248 (C) institution's board of trustees; or
249 (D) the institution's president; and
- 250 (iv) if the institution is a degree-granting institution, the establishment of a prescribed
251 system of tenure; and
- 252 [~~(e)~~] (b) may authorize the faculty to determine the general initiation and direction of
253 instruction and of the examination, admission, and classification of students.
- 254 (7) A president may establish policies for the administration and operation of the institution
255 that:
- 256 (a) are consistent with the institution's role that the board establishes, rules which the
257 board enacts, and the laws of the state; and
- 258 (b) may provide for:
- 259 (i) administrative, faculty, student, and joint committees with jurisdiction over
260 specified institutional matters;
- 261 (ii) student government and student affairs organizations;
- 262 (iii) the establishment of institutional standards in furtherance of the ideals of higher
263 education to which the institution and the institution's administration, faculty, and
264 students subscribe and foster; and
- 265 (iv) the holding of classes on legal holidays, other than Sunday.

- 266 (8) A president shall manage the president's institution as a part of the Utah System of
 267 Higher Education.
- 268 (9) In performing any of the acts described in this section, a president may, in the
 269 president's sole discretion, seek input from the institution's faculty, staff, or students.
- 270 (10) The board shall establish guidelines relating to the roles and relationships between
 271 presidents and boards of trustees, including those matters for which law requires the
 272 approval of a board of trustees before implementation by the president.
- 273 (11)(a) A president is subject to[-] :
- 274 (i) an annual performance review and evaluation that the institution's board of
 275 trustees administers, in accordance with Section 53H-3-201, and in consultation
 276 with the Utah Board of Higher Education; and
- 277 (ii) regular review and evaluation that the board administers, in consultation with the
 278 institution's board of trustees, through a process the board approves.
- 279 (b) Only the board may [~~formally assess a president's performance,~~] formally declare a
 280 president's standing[;] or take other formal action [~~to evaluate~~] regarding a president.
 281 Section 7. Section **53H-3-405** is amended to read:

282 **53H-3-405 . Degree-granting institution attorneys -- Appointment -- Duties.**

- 283 (1) Recognizing the status of degree-granting institutions within the Utah System of Higher
 284 Education as bodies politic and corporate, the president of a degree-granting institution
 285 may appoint attorneys to:
- 286 (a) provide legal advice to the degree-granting ~~Ŝ~~ → **[institution's administration]**
 286a **institution** ← ~~Ŝ~~ ; and
- 287 (b) coordinate legal affairs within the degree-granting institution.
- 288 (2) A degree-granting institution shall fund compensation costs and related office expenses
 289 for an attorney described in Subsection (1) within existing budgets.
- 290 (3) The board shall coordinate the activities of attorneys described in Subsection (1).
- 291 (4) To ensure alignment with the requirements described in Subsection (1), the board shall
 292 make rules, in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking
 293 Act, that:
- 294 (a) define the scope of duties and responsibilities of attorneys; and
 295 (b) provide guidance to presidents for establishing lines of accountability for attorneys.
- 296 [(4)] (5) An attorney described in Subsection (1):
- 297 (a) may not:
- 298 (i) conduct litigation;

- 299 (ii) settle a claim covered by the State Risk Management Fund;[~~or~~]
 300 (iii) issue a formal legal opinion;[~~and~~] or
 301 (iv) serve in or exercise:
 302 (A) a role outside the scope of authority that board rules described in Subsection
 303 (4) establish; or
 304 (B) ~~§~~ → [~~a non-legal administrative role or in another~~] an ~~←§~~ administrative ~~§~~ →
 304a role, ←§ function ~~§~~ → , ~~←§~~ or office ~~§~~ → , except for a primarily legal or
 304b regulatory role or as outlined in the board's rules described in Subsection (4) ~~←§~~ ;
 305 and
 306 (b) shall cooperate with the Office of the Attorney General in providing legal
 307 representation to a degree-granting institution.
 308 (6) Notwithstanding Subsection (1), a president of a degree-granting institution may not
 309 appoint, contract, hire, or otherwise retain outside legal counsel for the purpose of
 310 prosecuting or defending litigation ~~§~~ → without the written consent of the attorney
 310a general or the attorney general's designee ~~←§~~ .
 311 Section 8. Section **53H-3-603** is amended to read:
 312 **53H-3-603 . Changes in curriculum -- Substantial alterations in institutional**
 313 **operations -- Program approval -- Periodic review of programs -- Career and technical**
 314 **education curriculum changes.**
 315 (1) As used in this section, "program of instruction" means a program of curriculum that
 316 leads to the completion of a degree, diploma, certificate, or other credential.
 317 (2)(a) Under procedures and policies approved by the board and developed in
 318 consultation with each institution of higher education, each institution of higher
 319 education may make such changes in the institution of higher education's curriculum
 320 as necessary to better effectuate the institution of higher education's primary role; and
 321 (b) subject to Subsection (2)(a), an institution of higher education's faculty shall
 322 establish and have primary responsibility for the curriculum of a course within a
 323 program of instruction at the institution.
 324 (3) The board shall establish criteria for whether an institution of higher education may
 325 approve a new program of instruction, including criteria related to whether:
 326 (a) the program of instruction meets identified workforce needs;
 327 (b) the institution of higher education is maximizing collaboration with other institutions
 328 of higher education to provide for efficiency in offering the program of instruction;
 329 (c) the new program of instruction is within the institution of higher education's mission

- 330 and role; and
- 331 (d) the new program of instruction meets other criteria determined by the board.
- 332 (4)(a) Except as board policy permits, an institution of higher education may not
333 establish a branch, extension center, college, or professional school.
- 334 (b) The president of an institution of higher education may, with the approval of the
335 institution of higher education's board of trustees, establish a new program of
336 instruction that meets the criteria described in Subsection (3), subject to board review
337 for pathway articulation.
- 338 (c) An institution of higher education shall notify the board of a proposed new program
339 of instruction, including how the proposed new program of instruction meets the
340 criteria described in Subsection (3).
- 341 (d) The board shall establish procedures and guidelines for institutional boards of
342 trustees to consider an institutional proposal for a new program of instruction
343 described in Subsection (4)(b).
- 344 (5)(a)(i) Except as provided in Subsection (5)(a)(ii), a degree-granting institution may
345 not offer a degree with a credit-hour requirement, comprising general education
346 and degree-specific requirements, that exceeds 120 total credit hours.
- 347 (ii) The board may authorize a degree-granting institution to exceed the credit-hour
348 limit described in Subsection (5)(a)(i) if the relevant degree:
- 349 (A) is required for professional licensure; or
- 350 (B) has a nationally recognized accreditation standard that mandates a higher
351 credit-hour minimum, including circumstances where additional coursework is
352 necessary to protect public health, safety, and welfare.
- 353 (b) The board shall develop a process to grant conditional approval of accelerated
354 three-year degrees to allow for the implementation of an accelerated degree upon
355 accreditation.
- 356 (6) The president of an institution of higher education may discontinue a program of
357 instruction in accordance with criteria that the president and the institution of higher
358 education's board of trustees establish.
- 359 (7)(a) The board shall conduct a periodic review of all new programs of instruction,
360 including those funded by gifts, grants, and contracts, no later than two years after the
361 first cohort to begin the program of instruction completes the program of instruction.
- 362 (b) The board may conduct a periodic review of any program of instruction at an
363 institution of higher education, including a program of instruction funded by a gift,

- 364 grant, or contract.
- 365 (c) The board shall conduct:
- 366 (i) at least once every five years, at least one review described in Subsection (7)(b) of
- 367 each program of instruction at each institution; and
- 368 (ii) annually, a qualitative and quantitative review of academic disciplines across the
- 369 system, including enrollment, graduation rates, and workforce placement,
- 370 ensuring that the board conducts a review of all disciplines within the system at
- 371 least once every five years.
- 372 (d) Following a review described in this Subsection (7) that finds that a program is
- 373 underperforming, as the board defines, across the system of higher education or at an
- 374 individual institution, and after providing the relevant institution of higher education
- 375 an opportunity to respond to the board's review of a given program of instruction, the
- 376 board:
- 377 (i) shall modify, consolidate, or terminate the program of instruction; and
- 378 (ii) may require an institution to develop a performance improvement plan and
- 379 annually report back to the board regarding the plan.
- 380 (e) The board shall:
- 381 (i) develop qualitative and quantitative standards for program review under this
- 382 Subsection (7); and
- 383 (ii) ensure the application of the standards the board develops under Subsection
- 384 (7)(e)(i) in each program review.
- 385 (8) In making decisions related to career and technical education curriculum changes, the
- 386 board shall coordinate, on behalf of the boards of trustees of higher education institutions,
- 387 a review of the proposed changes by the State Board of Education to ensure an orderly
- 388 and systematic career and technical education curriculum that eliminates overlap and
- 389 duplication of course work with high schools and technical colleges.
- 390 (9) The board shall demonstrate compliance with Subsection (7) by:
- 391 (a) creating a list of programs and corresponding review schedules;
- 392 (b) upon request of the Higher Education Appropriations Subcommittee, providing the
- 393 list described in Subsection (9)(a); and
- 394 (c) providing a written report on or before October 1 to the Higher Education
- 395 Appropriations Subcommittee of each year regarding relevant findings from the
- 396 reviews conducted under Subsection (7).
- 397 (10) On or before October 1, 2026, if the Higher Education Appropriations Subcommittee

398 finds the board to be out of compliance with Subsection (9), the Legislature shall:

399 (a) deduct 10% of the appropriation described in Section 53H-8-302 for the following
400 fiscal year; and

401 (b) deduct an additional 10% of the appropriation described in Section 53H-8-302 for
402 each subsequent year of noncompliance up to a maximum deduction of 30%.

403 Section 9. Section **53H-8-202** is amended to read:

404 **53H-8-202 . Combined requests for appropriations -- Board review of operating**
405 **budgets -- Submission of budgets -- Recommendations -- Hearing request --**
406 **Appropriation formulas -- Allocations -- Dedicated credits -- Financial affairs.**

407 (1) As used in this section, "research university" means the University of Utah or Utah State
408 University.

409 (2)(a) Subject to Subsection (3), the board shall recommend a combined appropriation
410 for the operating budgets of institutions and the board for inclusion in a state
411 appropriations act.

412 (b) The board's combined budget recommendation shall include:

413 (i) employee compensation for each institution that demonstrates that the institution
414 is meeting the board's faculty teaching and instructional workload metrics;

415 (ii) mandatory costs, including building operations and maintenance, fuel, and power;

416 (iii) performance funding described in Part 3, Performance Funding;

417 (iv) statewide and institutional priorities, including scholarships, financial aid, and
418 technology infrastructure; and

419 (v) enrollment growth.

420 (c) The board's recommendations shall be available for presentation to the governor and
421 to the Legislature at least 30 days before the convening of the Legislature, and shall
422 include schedules showing the recommended amounts for each institution and the
423 board, including separately funded programs or divisions.

424 (d) The recommended appropriations shall be determined by the board only after the
425 board has reviewed the proposed institutional operating budgets, and has consulted
426 with the various institutions and board staff in order to make appropriate adjustments.

427 (3) In the combined request for appropriation, the board shall differentiate between
428 appropriations requested for academic education and appropriations requested for
429 technical education.

430 (4)(a) Institutional operating budgets shall be submitted to the board at least 90 days
431 before the convening of the Legislature in accordance with procedures established by

- 432 the board.
- 433 (b) Except as provided in Sections 53H-9-604 and 53H-9-504, funding requests
434 pertaining to capital facilities and land purchases shall be submitted in accordance
435 with procedures prescribed by the Division of Facilities Construction and
436 Management.
- 437 (5)(a) The budget recommendations of the board shall be accompanied by full
438 explanations and supporting data[-] , including, regarding employee compensation:
439 (i) each institution's current staffing salary base, including the sources of funds for
440 any salary base;
441 (ii) the total amount each institution spends on compensation; and
442 (iii) the method each institution and the board uses for calculating compensation.
- 443 (b) The appropriations recommended by the board shall be made with the dual objective
444 of:
445 (i) justifying for institutions appropriations consistent with the institutions' needs, and
446 consistent with the financial ability of the state; and
447 (ii) determining an equitable distribution of funds among the respective institutions in
448 accordance with the aims and objectives of the statewide master plan for higher
449 education.
- 450 (6)(a) The board shall request a hearing with the governor on the recommended
451 appropriations.
- 452 (b) After the governor delivers the governor's budget message to the Legislature, the
453 board shall request hearings on the recommended appropriations with the Higher
454 Education Appropriations Subcommittee.
- 455 (c) If either the total amount of the state appropriations or its allocation among the
456 institutions as proposed by the Legislature or the Higher Education Appropriations
457 Subcommittee is substantially different from the recommendations of the board, the
458 board may request further hearings with the Legislature or the Higher Education
459 Appropriations Subcommittee to reconsider both the total amount and the allocation.
- 460 (7) The board may devise, establish, periodically review, and revise formulas for the
461 board's use and for the use of the governor and the Higher Education Appropriations
462 Subcommittee in making appropriation recommendations.
- 463 (8)(a) The board shall recommend to each session of the Legislature the minimum
464 tuitions, resident and nonresident, for each institution which it considers necessary to
465 implement the budget recommendations.

- 466 (b) Subject to Subsection (13), the board may fix the tuition, fees, and charges for each
 467 institution at levels the board finds necessary to meet budget requirements.
- 468 (9) Money allocated to each institution by legislative appropriation may be budgeted in
 469 accordance with institutional work programs approved by the board, provided that the
 470 expenditures funded by appropriations for each institution are kept within the
 471 appropriations for the applicable period.
- 472 (10) The dedicated credits, including revenues derived from tuitions, fees, federal grants,
 473 and proceeds from sales received by the institutions are appropriated to the respective
 474 institutions to be used in accordance with institutional work programs.
- 475 (11) An institution may do the institution's own purchasing, issue the institution's own
 476 payrolls, and handle the institution's own financial affairs under the general supervision
 477 of the board.
- 478 (12)(a) If the Legislature appropriates money in accordance with this section, the money
 479 shall be distributed to the board and institutions to fund the items described in
 480 Subsection (2)(b).
- 481 (b) An institution shall use any compensation money the Legislature appropriates under
 482 Subsection (2)(b)(i) for compensation, which may include merit- or market-based
 483 increases.
- 484 (13) The board shall create policies requiring an institution of higher education to waive
 485 transcript fees for a student who is under the age of 26 and:
- 486 (a) is homeless, as defined in Section 26B-3-207;
- 487 (b) is a person who is homeless, as defined in Section 35A-5-302;
- 488 (c) is an individual whose primary nighttime residence is a location that is not designed
 489 for or ordinarily used as a sleeping accommodation for an individual;
- 490 (d) is a homeless child or youth, as defined in 42 U.S.C. Sec. 11434a;
- 491 (e) is in the custody of the Division of Child and Family Services; or
- 492 (f) was in the custody of the Division of Child and Family Services but is no longer in
 493 the custody of the Division of Child and Family Services due to the individual's age.
- 494 Section 10. Section **53H-9-603** is amended to read:
- 495 **53H-9-603 . Technical colleges -- Relationships with other public and higher**
 496 **education institutions -- Agreements -- Priorities -- New capital facilities.**
- 497 (1) As used in this section, "higher education institution" means:
- 498 (a) Utah State University for:
- 499 (i) Bridgerland Technical College;

- 500 (ii) Tooele Technical College; and
501 (iii) Uintah Basin Technical College;
- 502 (b) Weber State University for:
503 (i) Ogden-Weber Technical College; and
504 (ii) Davis Technical College;
- 505 (c) Utah Valley University for Mountainland Technical College;
506 (d) Southern Utah University for Southwest Technical College; and
507 (e) Utah Tech University for Dixie Technical College.
- 508 (2) A technical college may enter into agreements:
509 (a) with other higher education institutions to cultivate cooperative relationships; or
510 (b) with other public and higher education institutions to enhance career and technical
511 education within the technical college's region.
- 512 (3) Before a technical college develops new instructional facilities, the technical college
513 shall give priority to:
514 (a) maintaining the technical college's existing instructional facilities for both secondary
515 and adult students;
516 (b) coordinating with the president of the technical college's degree-granting partner and
517 entering into any necessary agreements to provide career and technical education to
518 secondary and adult students that:
519 (i) maintain and support existing higher education career and technical education
520 programs; and
521 (ii) maximize the use of existing higher education facilities; and
522 (c) developing cooperative agreements with school districts, charter schools, other
523 higher education institutions, businesses, industries, and community and private
524 agencies to maximize the availability of career and technical education instructional
525 facilities for both secondary and adult students.
- 526 (4)(a) Before submitting a funding request pertaining to new capital facilities and land
527 purchases to the board, a technical college shall:
528 (i) ensure that all available instructional facilities are maximized in accordance with
529 Subsections (3)(a) through (c); and
530 (ii) coordinate the request with the president of the technical college's
531 degree-granting partner, if applicable.
- 532 (b) The Division of Facilities Construction and Management shall make a finding that
533 the requirements of this section are met before the Division of Facilities Construction

- 534 and Management may consider a funding request from the board pertaining to new
 535 capital facilities and land purchases for a technical college.
- 536 (c) A technical college may not construct, approve the construction of, or consent to the
 537 construction of a career and technical education facility without approval of the
 538 Legislature.
- 539 (5) Before acquiring new fiscal and administrative support structures, a technical college
 540 shall:
- 541 (a) review the use of existing public or higher education administrative and accounting
 542 systems, financial record systems, and student and financial aid systems for the
 543 delivery of education in the region;
- 544 (b) determine the feasibility of using existing systems; and
- 545 (c) ~~[with the approval of]~~ consult the technical college board of trustees and the board[-
 546 use] regarding the use of the existing systems.

547 Section 11. Section **63I-5-102** is amended to read:

548 **63I-5-102 . Definitions.**

549 As used in this chapter:

- 550 (1) "Agency governing board" is any board or commission that has policy making and
 551 oversight responsibility over the agency, including the authority to appoint and remove
 552 the agency director.
- 553 (2) "Agency head" means a cabinet officer, an elected official, an executive director, or a
 554 board or commission vested with responsibility to administer or make policy for a state
 555 agency.
- 556 (3) "Agency internal audit director" or "audit director" means the person who:
 557 (a) directs the internal audit program for the state agency; and
 558 (b) is appointed by the audit committee or, if no audit committee has been established,
 559 by the agency head.
- 560 (4) "Appointing authority" means:
 561 (a) the governor, for state agencies other than the State Tax Commission;
 562 (b) the Judicial Council, for judicial branch agencies;
 563 (c) the Utah Board of Higher Education, for higher education entities;
 564 (d) the State Board of Education, for entities administered by the State Board of
 565 Education; or
 566 (e) the four tax commissioners, for the State Tax Commission.
- 567 (5) "Audit committee" means[-] :

- 568 (a) a standing committee composed of members who:
569 [(a)] (i) are appointed by an appointing authority;
570 [(b)] (ii)[(i)] (A) do not have administrative responsibilities within the agency; and
571 [(ii)] (B) are not an agency contractor or other service provider; and
572 [(e)] (iii) have the expertise to provide effective oversight of and advice about internal
573 audit activities and services[-] ; or
574 (b) for an institution of higher education, as that term is defined in Section 53H-1-101,
575 the institution's board of trustees or a subcommittee of the institution's board of
576 trustees.
- 577 (6) "Audit plan" means a prioritized list of audits to be performed by an internal audit
578 program within a specified period of time.
- 579 (7) "Higher education entity" means the Utah Board of Higher Education, an institution of
580 higher education board of trustees, or each higher education institution.
- 581 (8) "Internal audit" means an independent appraisal activity established within a state
582 agency as a control system to examine and evaluate the adequacy and effectiveness of
583 other internal control systems within the agency.
- 584 (9) "Internal audit program" means an audit function that:
585 (a) is conducted by an agency, division, bureau, or office, independent of the agency,
586 division, bureau, or office operations;
587 (b) objectively evaluates the effectiveness of agency, division, bureau, or office
588 governance, risk management, internal controls, and the efficiency of operations; and
589 (c) is conducted in accordance with the current:
590 (i) International Standards for the Professional Practice of Internal Auditing; or
591 (ii) The Government Auditing Standards, issued by the Comptroller General of the
592 United States.
- 593 (10) "Judicial branch agency" means each administrative entity of the judicial branch.
- 594 (11)(a) "State agency" means:
595 (i) each department, commission, board, council, agency, institution, officer,
596 corporation, fund, division, office, committee, authority, laboratory, library, unit,
597 bureau, panel, or other administrative unit of the state; or
598 (ii) each state public education entity.
- 599 (b) "State agency" does not mean:
600 (i) a legislative branch agency;
601 (ii) an independent state agency as defined in Section 63E-1-102;

- 602 (iii) a county, municipality, school district, special district, or special service district;
603 or
604 (iv) any administrative subdivision of a county, municipality, school district, special
605 district, or special service district.

606 Section 12. Section **63I-5-201** is amended to read:

607 **63I-5-201 . Internal auditing programs -- State agencies.**

- 608 (1)(a) The departments of Government Operations, Agriculture, Commerce, Cultural
609 and Community Engagement, Corrections, Workforce Services, Environmental
610 Quality, Health, Human Services, Natural Resources, Public Safety, and
611 Transportation, and the State Tax Commission shall conduct various types of
612 auditing procedures as determined by the agency head or governor.
- 613 (b) The governor may, by executive order, require a state agency not described in
614 Subsection (1)(a) to establish an internal audit program.
- 615 (c) The governor shall ensure that each state agency that reports to the governor has
616 adequate internal audit coverage.
- 617 (2)(a) The Administrative Office of the Courts shall establish an internal audit program
618 under the direction of the Judicial Council, including auditing procedures for courts
619 not of record.
- 620 (b) The Judicial Council may, by rule, require other judicial agencies to establish an
621 internal audit program.
- 622 (3)(a) Utah Tech University, the University of Utah, Utah State University, Salt Lake
623 Community College, Southern Utah University, Utah Valley University, Weber State
624 University, and Snow College shall establish an internal audit program under the
625 direction of the Utah Board of Higher Education.
- 626 (b) The Utah Board of Higher Education may issue policies requiring other higher
627 education entities or programs to establish an internal audit program.
- 628 (c) The board of trustees of each institution of higher education described in this
629 Subsection (3) shall:
- 630 (i) serve as the audit committee for the institution; or
631 (ii) establish a subcommittee of the board of trustees to serve as the audit committee
632 for the institution.
- 633 (4) The State Board of Education shall establish an internal audit program that provides
634 internal audit services for each program administered by the State Board of Education.
- 635 (5) Subject to Section 32B-2-302.5, the internal audit division of the Department of

636 Alcoholic Beverage Services shall establish an internal audit program under the
637 direction of the Alcoholic Beverage Services Commission.

638 Section 13. Section **67-5-5** is amended to read:

639 **67-5-5 . Hiring of legal counsel for agencies -- Costs.**

640 (1) Except where specifically authorized by the Utah Constitution[;] or statutes[;] :

641 (a) no agency [shall] may hire legal counsel[;] ; and[-]

642 (b) the attorney general alone shall have the sole right to hire legal counsel for each [
643 such-]agency.[-]

644 (2) Where the Legislature has provided by statute for separate agency counsel, [no-such] the
645 counsel may not act as an assistant attorney general nor as a special assistant attorney
646 general unless the attorney general [shall-so-authorize] authorizes.[-]

647 (3) Unless the attorney general hires [such-]legal counsel from outside the attorney general's
648 office ~~§~~ → or authorizes the agency to hire outside counsel ← ~~§~~ , the attorney general shall
648a remain the sole legal counsel for [that] each agency.[-]

648b ~~§~~ → (4) If the attorney general authorizes an agency to hire outside counsel under
648c Subsection (3), and if the agency hires outside counsel, the agency is responsible for the
648d costs of services the outside counsel renders to the agency.

649 [~~(4) If outside counsel is hired for an agency, then the attorney general shall~~
649a approve the
650 costs of any services [to be rendered by this counsel shall be approved by
650a the attorney-
651 [general before these costs are incurred]the outside counsel renders before
651a the outside-] ← ~~§~~

652 ~~§~~ → [counsel incurs the costs.[-]]

653 [~~(5)(a) The attorney general shall approve all billing statements from outside counsel[-]~~
654 [and] described in this section.]

655 [~~(b) The agency shall pay the full costs of [this counsel unless the~~
655a agency by legislative-
656 [appropriation or in the form of costs, fees, fines, penalties, forfeitures or proceeds-]
657 [reserved or designated for the payment of legal fees receives from any other source-]
658 [the equivalent cost or a portion thereof, in which case the attorney general may bill-]
659 [the agency for the services; provided, the agency may deduct any unreimbursed
659a costs-]

660 [and expenses incurred by the agency in connection with the legal service rendered]] ← ~~§~~

661 ~~§~~ → [the outside counsel described in Subsection (5)(a).] ← ~~§~~

662 Section 14. **Effective Date.**

663 This bill takes effect on May 6, 2026.