

Jill Koford proposes the following substitute bill:

**Data Center Water Transparency Amendments**

2026 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Jill Koford**

Senate Sponsor:

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**LONG TITLE**

**General Description:**

This bill addresses reporting related to water use and data centers.

**Highlighted Provisions:**

This bill:

- defines terms;
- directs land use authorities to issue certain notices;
- requires certain large data centers to communicate with water providers;
- requires reporting by operators of certain data centers before construction and annually;
- addresses disclosure of the reported information;
- provides for enforcement mechanisms;
- addresses rulemaking; and
- makes technical and conforming amendments.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

None

**Utah Code Sections Affected:**

AMENDS:

**73-2-25**, as last amended by Laws of Utah 2014, Chapter 369

ENACTS:

**73-5-8.3**, Utah Code Annotated 1953

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*Be it enacted by the Legislature of the state of Utah:*

Section 1. Section **73-2-25** is amended to read:

**73-2-25 . State engineer enforcement powers.**

- 29 (1) For purposes of this section, "initial order" means one of the following issued by the  
30 state engineer:
- 31 (a) a notice of violation; or  
32 (b) a cease and desist order.
- 33 (2)(a) Except as provided in Subsection (2)(b), the state engineer may commence an  
34 enforcement action under this section if the state engineer finds that a person:
- 35 (i) is diverting, impounding, or using water for which no water right has been  
36 established;
- 37 (ii) is diverting, impounding, or using water in violation of an existing water right;
- 38 (iii) violates Section 73-5-4;
- 39 (iv) violates Section 73-5-9;
- 40 (v) violates a written distribution order from the state engineer;
- 41 (vi) violates Section 73-3-29;
- 42 (vii) violates a notice or order regarding dam safety issued under Chapter 5a, Dam  
43 Safety;
- 44 (viii) fails to submit a report required by Section 73-3-25; ~~[or]~~
- 45 (ix) engages in well drilling without a license required by Section 73-3-25~~[.]~~; or
- 46 (x) fails to submit a report required by Section 73-5-8.3.
- 47 (b) The state engineer may not commence an enforcement action against a person under  
48 Subsection (2)(a)(i), if the person directly captures, or stores, precipitation on the  
49 surface of, or under, a parcel owned or leased by the person, including in a catch  
50 basin, storm drain pipe, swell, or pond, if the collection or storage:
- 51 (i) is consistent with local laws and ordinances;
- 52 (ii) does not interfere with an existing water right; and
- 53 (iii) is designed to slow, detain, or retain storm water or protect watersheds from  
54 pollution with the intention that the precipitation:
- 55 (A) absorbs into the ground or is released for discharge; and  
56 (B) is not put to beneficial use.
- 57 (c) To commence an enforcement action under this section, the state engineer shall issue  
58 an initial order, which shall include:
- 59 (i) a description of the violation;
- 60 (ii) notice of any penalties to which a person may be subject under Section 73-2-26,  
61 except a person who violates Section 73-5-8.3 is subject to the penalties in Section  
62 73-5-8.3; and

- 63 (iii) notice that the state engineer may treat each day's violation of the provisions  
64 listed in Subsection (2)(a) as a separate violation under Subsection 73-2-26(1)(d)  
65 or Section 73-5-8.3.
- 66 (d) The state engineer's issuance and enforcement of an initial order is exempt from Title  
67 63G, Chapter 4, Administrative Procedures Act.
- 68 (3) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the  
69 state engineer shall make rules necessary to enforce an initial order, which shall include:  
70 (a) provisions consistent with this section and [~~Section~~] Sections 73-2-26 and 73-5-8.3  
71 for enforcement of the initial order if a person to whom an initial order is issued fails  
72 to respond to the order or abate the violation;  
73 (b) the right to a hearing, upon request by a person against whom an initial order is  
74 issued; and  
75 (c) provisions for timely issuance of a final order after:  
76 (i) the person to whom the initial order is issued fails to respond to the order or abate  
77 the violation; or  
78 (ii) a hearing held under Subsection (3)(b).
- 79 (4) A person may not intervene in an enforcement action commenced under this section.
- 80 (5) After issuance of a final order under rules made [~~pursuant to~~] in accordance with  
81 Subsection (3)(c), the state engineer shall serve a copy of the final order on the person  
82 against whom the order is issued by:  
83 (a) personal service under Utah Rules of Civil Procedure, Rule 5; or  
84 (b) certified mail.
- 85 (6)(a) The state engineer's final order may be reviewed by trial de novo by the [~~district~~]  
86 court with jurisdiction in:  
87 (i) Salt Lake County; or  
88 (ii) the county where the violation occurred.
- 89 (b) A person shall file a petition for judicial review of the state engineer's final order  
90 issued under this section within 20 days from the day on which the final order was  
91 served on that person.
- 92 (7) The state engineer may bring suit in a court [~~of competent~~] with jurisdiction to enforce a  
93 final order issued under this section.
- 94 (8) If the state engineer prevails in an action brought under Subsection (6)(b) or (7), the  
95 state may recover all court costs and a reasonable attorney fee.
- 96 Section 2. Section **73-5-8.3** is enacted to read:

97 **73-5-8.3 . Reporting by large data centers.**98 (1) As used in this section:99 (a) "Construction activity" means a physical activity necessary to construct a large data  
100 center as may be defined by the division by rule made in accordance with Title 63G,  
101 Chapter 3, Utah Administrative Rulemaking Act.102 (b) "Division" means the Division of Water Rights.103 (c) "Land use authority" means:104 (i) a land use authority, as defined in Section 10-9a-103, of a municipality; or105 (ii) a land use authority, as defined in Section 17-27a-103, of a county.106 (d) "Large data center" means a facility that:107 (i) houses a group of networked server computers in one physical location to  
108 disseminate, manage, and store data and information as the primary service of the  
109 facility;110 (ii) consists of one or more buildings that in total equals or exceeds 10,000 square  
111 feet;112 (iii) includes facilities and infrastructure for:113 (A) environmental control, cooling, and security required to deliver the desired  
114 service with respect to a specific facility; or115 (B) generation by the operator of the large data center of energy to power a  
116 specific facility delivering the desired service;117 (iv) is owned or leased by:118 (A) the operator of the data center facility; or119 (B) a person under common ownership, as defined in Section 59-7-101, of the  
120 operator of the data center facility; and121 (v) is located on one or more parcels of land that are owned or leased by:122 (A) the operator of the data center facility; or123 (B) a person under common ownership, as defined in Section 59-7-101, of the  
124 operator of the data center facility.125 (e) "Municipality" means the same as that term is defined in Section 10-1-104.126 (f) "Operator of the large data center" means the owner or operator of the large data  
127 center, or other person who has comparable rights of use over a large data center,  
128 including any person responsible for allocating space for external use of information  
129 technology and network telecommunications equipment within a large data center.130 (g) "Water provider" means:

- 131 (i) a retail water supplier, as defined in Section 19-4-102; or  
132 (ii) a water conservancy district formed under Title 17B, Chapter 2a, Part 10, Water  
133 Conservancy District Act.
- 134 (2) Before a land use authority of a municipality or county approves a land use application  
135 for a large data center, the land use authority shall notify the following by mail or email:  
136 (a) the division;  
137 (b) the Division of Water Quality; and  
138 (c) the relevant water supplier, if any.
- 139 (3) Beginning January 1, 2027, at least ~~90~~ **90** ~~←90~~ days, but no sooner than 360  
139a days, before the  
140 operator of the large data center facility begins construction activities related to a large  
141 data center, the operator of the large data center shall:  
142 (a) communicate with the water provider that will provide water to the large data center  
143 facility to demonstrate from where the large data center facility anticipates obtaining  
144 the water used; and  
145 (b) report to the division:  
146 (i) the municipality and county in which the large data center will be located;  
147 (ii) the organization of the planned large data center as a single operator enterprise or  
148 managed data center, colocated facility, or a container or modular data center;  
149 (iii) the projected amount of water that the large data center will divert annually;  
150 (iv) how the projected amount of water used will be used;  
151 (v) the projected annual discharges by type and amount;  
152 (vi) how discharges will be treated, if applicable;  
153 (vii) whether and, if so, the extent to which discharge temperature will be adjusted;  
154 and  
155 (viii) whether and, if so, the extent to which the large data center will engage in water  
156 reuse or activities to replace water used by the large data center.
- 157 (4)(a) Subject to Subsection (4)(b), after a large data center begins operation, the  
158 operator of the large data center shall report to the division:  
159 (i) updates, if any, to the information reported under Subsection (3);  
160 (ii) efforts made to reduce water consumption over the past calendar year;  
161 (iii) a comparison of:  
162 (A) projected water use for the calendar year previous to the year being reported  
163 on;

- 164 (B) actual use for the calendar year being reported on; and  
165 (C) projected water use for the next calendar year;  
166 (iv) efforts to protect the environment and public from polluted water in the previous  
167 calendar year; and  
168 (v) other information required by the division by rule made in accordance with Title  
169 63G, Chapter 3, Utah Administrative Rulemaking Act.
- 170 (b) Beginning January 1, 2027, an operator of a large data center shall report to the  
171 division the information required by Subsection (4)(a):  
172 (i) annually by no later than March 1; and  
173 (ii) for the previous calendar year.
- 174 (5)(a) The division shall publish water use data for each large data center that is reported  
175 by a large data center under Subsection (3)(b) or (4)(a) on the division's public  
176 website by no later than July 1 for the previous calendar year, and not in the  
177 aggregate.
- 178 (b) Notwithstanding Subsection (5)(a), the division shall treat information as proprietary  
179 information that may not be disclosed as a protected record under Subsection  
180 63G-2-305(2) if:  
181 (i) the operator of the large data center complies with Section 63G-2-309; and  
182 (ii) the information is reported to the division under:  
183 (A) Subsections (3)(b)(iv) through (viii);  
184 (B) Subsection (4)(b)(i), to the extent that it is not water use data;  
185 (C) Subsection (4)(a)(ii) or (iv); or  
186 (D) Subsection (4)(a)(v), if at the time the division requires the information by  
187 rule, the division provides that the division will treat the information as a  
188 protected record in accordance with this Subsection (5)(b).
- 189 (c) The division shall annually disclose by no later than July 1 aggregated and  
190 anonymized data based on the information that is a protected record described in  
191 Subsection (5)(b):  
192 (i) on the division's public website; and  
193 (ii) to each municipality or county in which is located a large data center required to  
194 report under this section.
- 195 (d) Notwithstanding the other provisions of this Subsection (5), the division shall  
196 provide non-proprietary information from a report under Subsection (3) or (4) to the  
197 Division of Water Quality and the relevant water provider, if any.

- 198 (6)(a) The division may enforce the reporting requirements in accordance with this  
199 Subsection (6).
- 200 (b) If the operator of a large data center fails to submit a report required under  
201 Subsection (3) or (4) or submits an incomplete report, the division shall notify the  
202 operator of the large data center of the failure or incompleteness.
- 203 (c) If the operator of the large data center fails to submit a complete report after receipt  
204 of notice under Subsection (6)(b), the division shall impose a fine in accordance with  
205 Section 73-2-25 of up to \$10,000 for each day the operator of the large data center  
206 fails to comply with this Subsection (6).
- 207 (d) The division shall deposit money collected under this Subsection (6) into the General  
208 Fund.
- 209 **Section 3. Effective Date.**
- 210 This bill takes effect on May 6, 2026.